



Situation Room

**** MONITORING SECURITY IN UKRAINE ****

Period under review: from 01. 05. 2025 to 31. 05. 2025

[This report is based on publicly available sources to describe a changing situation. Information subject to change.]

Situation analysis recap:

- **(1 May)** The United States and Ukraine signed an agreement on the exploitation of Ukrainian mineral and energy resources, which includes the establishment of a joint investment fund for the country's post-war reconstruction. Ukrainian President Volodymyr Zelensky called the agreement fair.
- **(2 May)** US Vice President JD Vance stated that the war in Ukraine is unlikely to end soon, adding that the decision to cease hostilities lies with Kyiv and Moscow. Meanwhile, US officials prepared a new package of economic sanctions against Russia, targeting the banking and energy sectors, though it remains unclear whether President Donald Trump will approve them.
- **(5 May)** President Zelensky said Ukraine could not guarantee the safe passage of foreign dignitaries attending Russia's major military parade on 9 May, commemorating the end of the Second World War (Russia refers to it as the Great Patriotic War). Russia claimed to have thwarted a Ukrainian drone attack on Moscow, which appeared aimed at disrupting preparations for the 9 May celebrations. During the parade, Russian President Vladimir Putin proposed a 72-hour ceasefire, while Ukraine demanded a 30-day truce as the basis for lasting peace.
- **(6 May)** Kyiv warned foreign powers to avoid participating in the military parade in the Russian capital on 9 May. Due to Ukrainian drone attacks, Russia's aviation authority announced a temporary suspension of all flights at all four major airports in Moscow, as well as in several other cities.
- **(7 May)** At a meeting of senior transatlantic leaders in Washington, US Vice-president Vance stated that Russia's demands to end the war were excessive and emphasised that Russia would likely have to compromise. He also noted that it is probably impossible for the US to mediate between the parties until they establish direct contact. His tone was more conciliatory than at the Munich Security Conference in February 2025, and he underlined the importance of US–Europe ties, stressing that both are on the same civilisational side.
- **(8 May)** A period of unilateral ceasefire declared by Moscow began, but Russia simultaneously violated it with new drone attacks on Ukraine. Due to Ukrainian strikes on Russian airports, around 350 flights were cancelled across the country, affecting approximately 60,000 passengers, including foreign leaders arriving in Moscow. The Kremlin rejected Ukraine's offer—initiated by the US—for a 30-day truce. Additionally, the Ukrainian central bank is considering switching its currency peg from the US dollar to the euro, reflecting deepening economic ties with the EU. Bulgaria strongly condemned statements made by President Putin in a documentary, in which he partly blamed Bulgaria and Romania for the start of the war due to their hosting of US military bases. Bulgaria's foreign ministry called it an unacceptable distortion of

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facts. On the same day, Ukraine's parliament ratified an agreement with the US granting it preferential access to rare resources and strategic raw materials in Ukraine.

- **(9 May)** A military parade was held on Red Square in Moscow to mark the 80th anniversary of the end of the Second World War. Among the guests were leaders from over 20 countries, including Chinese President Xi Jinping, Serbian President Aleksandar Vučić, Republika Srpska President Milorad Dodik, Belarusian President Alexander Lukashenko, Brazilian President Luiz Inácio Lula da Silva, Venezuelan President Nicolás Maduro, and Palestinian President Mahmoud Abbas. The only representative from an EU or NATO country in attendance was Slovak Prime Minister Robert Fico. On the same day, in Lviv, around 40 countries—excluding the US—endorsed the creation of a special tribunal to investigate the crime of aggression against Ukraine. The tribunal will operate under the auspices of the Council of Europe and will be able to prosecute Russia's political and military leadership.
- **(10 May)** In Kyiv, German Chancellor Friedrich Merz, French President Emmanuel Macron, British Prime Minister Keir Starmer, and Polish Prime Minister Donald Tusk expressed support for a proposed unconditional 30-day ceasefire. They warned Russia of further sanctions should it fail to comply.
- **(11 May)** President Putin invited Ukraine to participate in direct talks on 15 May. President Zelensky responded that he would only meet with him if a ceasefire was established beforehand. Pope Leo XIV, in his first Sunday address at the Vatican, called for peace in Ukraine.
- **(12 May)** At a meeting in London, ministers from several European countries reiterated their call for Russia to agree to a 30-day ceasefire as a prerequisite for peace negotiations. Trump expressed willingness to attend talks in Turkey, where Ukrainian and Russian delegations are expected to meet.
- **(13 May)** Brussels announced plans to reintroduce pre-war tariffs on certain Ukrainian agricultural products sold in the EU market to protect domestic farmers.
- **(14 May)** The EU approved its 17th package of sanctions against Russia, including restrictions on Russia's "shadow oil fleet" and penalties for cyberattacks, sabotage, and human rights violations.
- **(15 May)** President Zelensky arrived in Ankara to meet with Turkish President Recep Tayyip Erdoğan ahead of potential negotiations with the Russian delegation. President Putin and President Trump will not attend the peace talks, prompting Zelensky to withdraw as well. The Russian delegation was led by Vladimir Medinsky, while the Ukrainian delegation was headed by Defence Minister Rustem Umerov.
- **(16 May)** The delegations of Russia and Ukraine held their first direct talks in three years, discussing a ceasefire and potential talks between the countries' leaders. They agreed on a prisoner exchange. There were no signs of a major breakthrough, as the Russians demanded that Kyiv relinquish territory. Zelensky criticized Putin for not sending any real decision-maker to the talks.
- **(17 May)** President Trump announced that he would speak with his Russian counterpart by phone on 19 May to discuss ending the war in Ukraine, followed by calls with Zelensky and NATO members.
- **(18 May)** Ukraine was targeted in the most extensive Russian drone attack to date. Zelensky met with US Vice President Vance in Rome to discuss the situation on the front lines.
- **(19 May)** After his call with President Putin, President Trump announced that Russia and Ukraine would immediately begin ceasefire talks. Although the conversation was presented as progress, many analysts

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were sceptical of the announcement's real value. On the same day, Russia banned Amnesty International from operating in the country, labelling the organisation as russophobic. Amnesty condemned the move as part of Moscow's broader efforts to suppress critical voices and civil society during the war in Ukraine.

- **(20 May)** The United Kingdom and the EU imposed extensive new sanctions on Russia after the Trump-Putin call failed to produce expected results or significant concessions from Moscow. Zelensky commented on social media that Russia was merely using the supposed negotiations to buy time to continue the war and occupation.
- **(21 May)** Ukraine's border guard reported that it had prevented approximately 49,000 conscripts from fleeing the country since the war began. Following reports of Russia reinforcing military bases near the NATO border, Finland stated it expects Russia to further increase its military presence along their shared border after the war in Ukraine ends. Finland emphasised its readiness to enhance surveillance and planning for even the worst-case scenarios.
- **(22 May)** For the first time since the Second World War, Germany established a permanent military presence abroad. A heavy combat contingent of 4,800 soldiers and 200 civilians was officially deployed in Lithuania. This is a reinforcement of NATO's eastern flank and a message to Russia that Europe is ramping up its defence capabilities.
- **(23 May)** G7 finance ministers strongly condemned Russia's war against Ukraine and announced further measures, should peace talks fail. Among the options mentioned were additional sanctions, although differences remain between the US and its allies regarding the scope and strategy of such measures.
- **(24 May)** Russia carried out one of the largest combined drone and missile attacks on Kyiv since the start of the war. According to city officials, at least 15 people were injured in the attack.
- **(25 May)** Ukraine and Russia carried out the largest prisoner exchange to date – each side released 1,000 prisoners, as a result of the meeting between the warring parties' representatives on 16 May.
- **(26 May)** The US, Germany, France, and the UK lifted restrictions on Ukraine's use of long-range weapons against targets on Russian territory. Kremlin called this move a dangerous escalation. Overnight, Russia launched the largest drone attack on Ukraine to date, further weakening hopes for a diplomatic breakthrough. After three consecutive nights of Russian attacks, Trump condemned Putin, saying he had "gone mad," and hinted at the possibility of new sanctions against the country.
- **(28 May)** During Zelensky's visit to Berlin, German Chancellor Merz announced the beginning of joint long-range missile production between Germany and Ukraine. He emphasised that there would be no restrictions on the range of these missiles and that production would take place in both countries. Neither leader was willing to disclose details about the weapons, citing the need for confidentiality. Zelensky stated he expected the first weapons to be ready by June 2026. Additionally, Germany pledged continued military support to Ukraine amounting to €5 billion. Russia proposed a new round of peace talks in Istanbul on 2 June. Zelensky stated that Russia was doing everything it could to ensure the next round of talks fails.
- **(29 May)** Ukraine insisted that Russia must first present concrete ceasefire proposals before further talks can resume.

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- **(30 May)** US presidential envoy Keith Kellogg expressed understanding for Russia's concerns over NATO's eastward expansion and emphasized that the US does not seek Ukraine's inclusion in NATO. On the same day, a diplomatic dispute erupted between Serbia and Russia. Moscow accused Belgrade of allowing ammunition supplies to Ukraine. The two countries agreed to conduct a joint investigation into the allegations.

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